

Message Text

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C O N F I D E N T I A L SECTION 01 OF 02 BONN 13873

E.O. 11652: GDS
TAGS: CSCE TGEN OCON
SUBJECT: CSCE: EXPERTS MEETING TO PREPARE SCIENTIFIC
FORUM

REFS: (A) BONN 13693; (B) BONN 13692

SUMMARY. CSCE MEETING OF EXPERTS TO PREPARE A SCIENTIFIC
FORUM ACHIEVED CONSENSUS ON REPORT TO GOVERNMENTS ON
FRIDAY, JULY 28. WESTERN DELS FEEL REPORT MEETS
WESTERN NEEDS, SETTING UP A FORUM IN WHICH SCIENTISTS
WILL BE ABLE TO DISCUSS NOT ONLY SCIENTIFIC TOPICS BUT
ALSO EXCHANGE OF INFORMATION AND HUMAN CONTACTS. FRG,
AS HOST COUNTRY FOR FORUM, WILL SEEK APPROVAL OF REPORT
FROM OTHER 34 COUNTRIES LATER VIA DIPLOMATIC NOTE.
NEUTRAL AND NON-ALIGNED (NNA) COUNTRIES PLAYED AN IM-
PORTANT ROLE IN ENSURING THE SUCCESSFUL CONCLUSION OF
THIS FIRST OF FOUR CSCE MEETINGS TO BE HELD BETWEEN NOW
AND THE MADRID FOLLOW-UP MEETING. END SUMMARY.

1. CSCE MEETING OF EXPERTS CHARGED WITH PREPARING
SCIENTIFIC FORUM ENDED FRIDAY, JULY 28, WITH EXPERTS
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CONCURRING IN REPORT TO BE SUBMITTED TO GOVERNMENTS
(REFTEL A) AND CHAIRMAN'S STATEMENTS ON TECHNICAL
MATTERS (SEPTTEL). THIS IS FIRST TIME A CSCE MEETING HAS
CONCLUDED EARLY. SAN MARINO WHICH HAD NOT PARTICIPATED
PREVIOUSLY SENT REPRESENTATIVE FOR LAST SESSIONS, MAKING
THE 35 COMPLETE AND THUS AVOIDING ISSUE OF STATUS OF
ABSENT PARTICIPATING STATE.

2. ISSUE OF HOW TO HANDLE FORMAL APPROVAL OF REPORT BY GOVERNMENTS SURFACED IN LAST DAYS OF CONFERENCE. FRG PROPOSED A CHAIRMAN'S STATEMENT NAMING FRG AS DEPOSITORY FOR ACCEPTANCES AND SETTING TIME LIMIT. IN INFORMAL DISCUSSIONS, EASTERN AND NNA DELS REJECTED THIS APPROACH PREFERRING THAT EXPERTS, AS REPS OF GOVERNMENTS, NOT ONLY MAKE REPORT BUT ACCEPT IT. AS THIS WAS UNACCEPTABLE TO WEST, DECISION WAS MADE BY NINE AND FIFTEEN NOT TO RAISE ISSUE FORMALLY. THUS, NORWEGIAN CHAIRMAN OF THE DAY HAD REPORT RECORDED, AFTER CONSENSUS GIVEN, AS DECISION PAPER WITH LANGUAGE OF AGENDA ITEM SIX (DRAWING UP OF CONCLUSIONS AND RECOMMENDATIONS ... TO BE REPORTED TO THE GOVERNMENTS OF THE PARTICIPATING STATES) AS CHAPEAU. FRG WILL LATER SEND TO THE OTHER 34 A NOTE WHICH WILL SAY, APPROXIMATELY, "THE GOVERNMENT OF THE FRG ASSUMES THAT THE GOVERNMENT OF ... DOES NOT OBJECT TO THE INITIATION IN SEPTEMBER 1978 OF TECHNICAL PREPARATIONS FOR THE SCIENTIFIC FORUM, ON THE BASIS OF THE CONCLUSIONS AND RECOMMENDATIONS CONTAINED IN THE REPORT OF THE MEETING OF EXPERTS." IN THIS WAY, THE PRINCIPLE THAT EXPERTS' MEETINGS CANNOT REACH DECISIONS IS PRESERVED WITHOUT GETTING INTO LONG PROCEDURAL ARGUMENT.

3. SECOND PROBLEM TO EMERGE IN LAST DAYS OF CONFERENCE
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WAS RECONCILIATION OF RUSSIAN LANGUAGE TEXT OF REPORT. (USDEL IS POUCHING ALL SIX VERSIONS TO DEPARTMENT.) WESTERN RUSSIAN SPEAKING DELS, INCLUDING US, MET WITH SOVIET REP TO AMEND INACCURACIES NOTED IN RUSSIAN LANGUAGE VERSION OF REPORT. AFTER SOME INITIAL DISAGREEMENT, SOVIETS AGREED TO WESTERN CHANGES THUS CONFORMING RUSSIAN LANGUAGE VERSION TO ENGLISH LANGUAGE ORIGINAL.

4. MEMBERS OF NINE AND FIFTEEN FEEL THAT REPORT IS WELL WITHIN PREVIOUSLY AGREED GUIDELINES AND, IN FACT, MEETS ALL WESTERN NEEDS. WEST HAS FRAMEWORK AND CONTACTS MENTION WHICH ENSURE THAT WESTERN SCIENTISTS ATTENDING FORUM WILL BE ABLE TO RAISE ISSUE OF SCIENTIFIC AND HUMAN CONTACTS. OTHER CONTENTIOUS ISSUES SUCH AS OPEN OR CLOSED MEETINGS AND REPEATED MENTION OF CONTACTS COULD NEVER HAVE BEEN WON BUT WERE USED SUCCESSFULLY AS BARGAINING CHIPS. AS REPORTED PREVIOUSLY (REF B), EVEN PROVISION FOR FORMULATION OF RECOMMENDATIONS, ON WHICH SMALLER EASTERN DELS INSISTED, WORKS TO WESTERN ADVANTAGE BY PROVIDING ADDED OPPORTUNITY TO RAISE HUMAN CONTACTS ISSUES.

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5. DESPITE TOPIC OF MEETING, SCIENTISTS PLAYED A
RELATIVELY SMALL ROLE. SCIENTISTS ON EC NINE DELS HELD
SEVERAL MEETINGS ON THEMES BUT WERE GENERALLY BORED AND
FRUSTRATED. SAME APPEARED TO BE TRUE FOR EASTERN
SCIENTISTS. THOSE SCIENTISTS WHO PARTICIPATED MORE
ACTIVELY IN MEETINGS, EITHER AS HEADS OF DEL OR
BECAUSE THEY WERE FINALLY GIVEN AN OPPORTUNITY TO SPEAK,
TENDED TO BE LONG-WINDED, CONFUSED ABOUT THE ISSUES,
AND OBFUSCATED EVEN MORE THAN DIPLOMATS. SENIOR SOV
DEL AT ONE POINT COMMENTED TO USDEL THAT EAST NEVER KNEW
FOR SURE WHAT THEIR SCIENTISTS WOULD COME OUT WITH AND
NOTED, CORRECTLY, THAT WEST SEEMED TO HAVE SAME PROBLEM.
US SOLUTION OF CALLING ON EMBASSY BONN SCIENCE
COUNSELOR, WHEN NEEDED, WORKED WELL AND AVOIDED
PROBLEMS.

6. THAT MEETING ENDED SUCCESSFULLY (AND PRIOR TO THE
TIME LIMIT SET FOR IT AT BELGRADE) WAS DUE IN PART TO
ROLE PLAYED BY SOME NNA DELEGATES. LED BY SWEDISH DEL,
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AMBASSADOR CAI MELLIN, VARIOUS NNA COUNTRIES APPEARED TO SUBMERGE THEIR OWN DESIRES AND PREFERENCES IN FAVOR OF SEEKING COMPROMISES. THEY PRODUCED SUGGESTION AFTER SUGGESTION, BASED ON INFORMAL DISCUSSIONS AND INTERPRETATION OF INTERVENTIONS MADE IN PLENARY MEETINGS, THUS ENABLING EXPERTS TO WORK IN ATMOSPHERE LESS FRAUGHT WITH HOSTILITY AND SUSPICION. THE NNA'S POSITIVE CONTRIBUTION IS BASED, HOWEVER, ON PERSONALITY OF SEVERAL DELEGATES RATHER THAN ON ANY NEW COHERENCE IN GROUP.

7. MEETING'S GENERALLY RELAXED TONE WAS HELPED BY EXTRAORDINARY GERMAN HOSPITALITY. VARIOUS DINNERS AND EXCURSIONS HOSTED BY FRG GAVE DELEGATES ADDED OPPORTUNITY TO DISCUSS WORK OF MEETING IN INFORMAL, FRIENDLY SURROUNDINGS. EVEN AT MEETING HALL ATMOSPHERE WAS IMPROVED BY COPIOUS AMOUNTS OF COFFEE, TEA AND JUICES, ALL SUPPLIED BY FRG.

8. ONLY PROBLEM WITH CONFERENCE, FROM WESTERN POINT OF VIEW, WAS FRG'S LACK OF ORGANIZATION. FRG HAD MOVED RESPONSIBILITY FOR EXPERTS' MEETING FROM POLITICAL TO CULTURAL DIVISION, WHICH WAS UNFAMILIAR WITH CSCE. GOVERNMENT OF FRG NOW SEIZED WITH PROBLEM AND HAS MOVED VALLETA AND MONTREAUX PREPARATIONS BACK TO POLITICAL DIVISION. IN ADDITION, FRG REALIZES NEED FOR MORE ADVANCED AND DETAILED PLANNING FOR FORUM ITSELF THAN WENT INTO EXPERTS' MEETING. IT APPEARS THAT GENEROUS AMOUNTS OF PLANNING, MONEY, MANPOWER AND HIGH-LEVEL CONCERN WILL BE PUT FORTH IN ORDER TO ASSURE CONDITIONS FOR A SUCCESSFUL "SCIENTIFIC FORUM" IN 1980.

8. POLISH DEL MADE ONLY FORMAL CLOSING STATEMENT. ON INSTRUCTIONS, HE RAISED ISSUE OF MOVING UNESCO'S CONFIDENTIAL

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BUREAU OF EUROPEAN SCIENTIFIC COOPERATION TO WARSAW. POLISH DEL HAD PREVIOUSLY INFORMED US DEL OF INSTRUCTIONS AND ASKED THAT DEPARTMENT BE INFORMED OF CONTINUING POLISH INTEREST IN THIS QUESTION.
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